Towards a Comprehensive EPA? Investment Chapter

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CONTENTS

- Background on Investment Regulation
- Investment regulations in CARIFORUM EPA
- Lessons for Southern African countries
- SADC IEPA on Investment
- SADC Finance and Investment Protocol
- Progress towards full EPA
- Way forward?

BACKGROUND ON INVESTMENT REGULATION

- No Multilateral Investment Regulation
- Singapore Issues?
- BIT's
 - Definitions of investment and investor
 - Most Favoured Nation (MFN) and National treatment for investors
 - Fair and equitable treatment
 - Compensation for expropriation
 - Performance requirements
 - Investment-specific dispute settlement mechanisms

INVESTMENT IN CARIFORUM EPA

- Limited to direct foreign investment through establishment of "commercial presence"
- Covers Services sectors plus agriculture, hunting, forestry, fishing, mining, manufacturing, production etc of gas, electricity, steam and hot water
- Market access & National Treatment commitments
 - Treatment no less favourable than specific commitments in Annex IV
 - Where Annex IV commitments, treatment no less favourable than given to own like commercial presence & investors
- Liberalisation through limitations on regulations of commercial presence
- Excluding sensitive sectors
- Reservations on market access & NT for possible future regulation in sub-sectors (policy space) (Annex IV)

MFN: EU investors (commercial presence) entitled to:

- Itreatment no less favourable than the most favourable [Signatory CARIFORUM states] may accord to like commercial presences and investors of any <u>major trading economy</u> with whom they conclude an economic integration agreement after the signature of this Agreement.
 - "industrialised country / >1% share of world merchandise exports"
- O Excluding CARICOM treatment
- More Favourable Treatment in Future FTA's by CARIFORUM: consultations with EU on awarding of MFT treatment
- CARIFORUM investors entitled to treatment no less favourable than that afforded by EU to any third country investors.

INVESTMENT IN CARIFORUM EPA

Also included:

 Domestic regulations required to ensure maintainance of labour & environmental standards, prohibition on bribery & corruption

Not included:

Investment protection (expropriation)

Except free movement of capital

O Fair and equitable treatment

Investment specific dispute settlement provisions

Lessons for Southern African countries

- Positive list approach to commitments
- Extensive exclusions & reservations on market access NT
- Flexibility in MFN provisions
- Additional issues (investor protection, dispute settlement) should EC mandate allows
- BIT's? Potential overlap of MFN commitments & dispute settlement jurisdiction

SADC IEPA

• Art 67:

 Parties agree to negotiate an *Investment Chapter*, taking into account the relevant provisions of the SADC Protocol on Finance and Investment (FIP) no later than 31 December 2008; and

- The EC Party agrees to provide adequate technical assistance to facilitate negotiations and implementation of the Investment chapter.
- Art 69: State to State dispute settlement, no specific reference to investment

SADC Finance and Investment Protocol

- Relevant provisions?
- Objective: This Protocol seeks to foster harmonisation of the financial and investment policies of the State Parties in order to make them consistent with objectives of SADC
- To be achieved through facilitation of regional integration, co-operation and co-ordination within finance and investment sectors
- State Parties shall co-ordinate their investment regimes and cooperate to create a favourable investment climate within the Region as set out in Annex 1.

FIP: ANNEX I

INCLUDES:

- Investor / investment definitions
- Investment promotion & investment climate
- O Local entrepreneurs
- Investment protection: expropriation
- Policy space for national development objectives & right to regulate in public interest
- Free movement of capital
- **O** Environmental protection
- OPreferential treatment for LDCs (non-reciprocity)
- Role of IPAs
- Investor / State dispute settlement

FIP: ANNEX I

• NOT INCLUDED:

- **OPre-establishment provisions, NT and MFN.**
- Limitations to Mode 3 Services, commercial presence.
- Provisions to schedule commitments in industrial and manufacturing sectors, agriculture or services.

Progress on Investment negotiations within SADC EPA

- Only BLS & Mozambique negotiating
- Namibia, Angola and SA observing
- SA unwilling to negotiate on services and investment because
 - ONot WTO compatible
 - No regional standards and capacity (common policies)
 - OPOlicy space concerns

SADC EPA NEGOTIATIONS

DRAFT INVESTMENT CHAPTER (NOV 2008):

- Based on FIP Annex I
- Seeks to cooperate with EC to improve investment climate, regulatory frameworks, attract investment, enhance investment protection
- OPromotion & Facilitation of Investment
- **O** Environmental measures
- Cocal & Regional entrepreneurs
- OPublic /private partnerships
- OPreferential treatment for LDC's
- **IPAs**

SADC Draft Investment Chapter

- Includes investment protection against expropriation (not in FIP Annex I)
- Detailed provisions on cooperation in investment, capacity building, etc
- Does <u>not</u> include NT & MFN or commitment schedules for market access or liberalisation
- Rejected by EC?

Way forward?

- Interpretation of Art 67 SADC IEPA & FIP?
- Lack of regional frameworks / common policies as envisaged by FIP (common ground)
- Lack of capacity / financial resources
- Needs:
 - Technical & financial assistance, impact assessment on investment liberalisation, investment policies
- Can SADC countries negotiate & implement investment provisions?